



Community Development Block Grant  
Draft  
2021-2022 Action Plan

City of Ashland  
Department of Community & Economic Development  
Funded through the  
Department of Housing and Urban Development



## **Executive Summary**

### **AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)**

#### **1. Introduction**

The City of Ashland, Kentucky is proud to be a direct entitlement recipient of the Community Development Block Grant (CDBG) funding. This program is sponsored by the Department of Housing and Urban Development (HUD) and was established to combine several different but specific grants into a single, flexible grant program. The City of Ashland delegates programmatic responsibilities for administering the CDBG program to the Department of Community & Economic Development.

#### **2. Summarize the objectives and outcomes identified in the Plan**

This could be a restatement of items or a table listed elsewhere in the plan or a reference to another location. It may also contain any essential items from the housing and homeless needs assessment, the housing market analysis or the strategic plan.

Federal regulation 24 CFR 91 requires a jurisdiction receiving CDBG funds to state in one document-the Consolidated Plan-its plan to pursue goals for all the community planning and development programs, as well as housing issues. It is these goals against which the plan and the jurisdiction's performance under the plan will be evaluated by HUD. The current consolidated Plan covers July 1, 2020-June 30, 2024.

The consolidated plan serves the following functions:

A planning document for the jurisdiction, which builds on a participatory process among citizens, organizations, businesses, and other stakeholders;

A submission for federal funds under HUD's formula grant programs for jurisdictions;

A strategy to be followed in carrying out HUD programs; and

A management tool for assessing performance and tracking results.

The Consolidated Plan is supported by a series of five Annual Action Plans. The Program Year 2021-2022 Action Plan will be submitted to HUD for approval after citizen comment and Commission approval. This is the second year of the five-year Consolidated Plan.

The primary objective of the CDBG program is to develop sustainable neighborhoods through improved housing, infrastructure and economic conditions in low to moderate areas and for low to moderate income persons. Activities under this program must predominately benefit persons of low and moderate income as defined in 24CFR Part 5. These activities must be an eligible activity and meet one of three national objectives:

Benefiting low-and moderate-income families;

Preventing or eliminating slum or blight; or

Meeting other community development needs having a particular urgency because of existing conditions pose a serious and immediate threat to the health or welfare of the community and other financial resources are not available to meet such needs.

### **3. Evaluation of past performance**

This is an evaluation of past performance that helped lead the grantee to choose its goals or projects.

During the previous five-year period, the City has awarded CDBG Public Service grants totaling over \$415,000 to service agencies serving the most vulnerable populations. These funds have provided residents of Ashland with services as varied as food pantries, health services for the under uninsured, senior center, services for victims of domestic violence, and case management referral resources.

### **4. Summary of Citizen Participation Process and consultation process**

Summary from citizen participation section of plan.

As required by 24 CFR 91.105, the City of Ashland has adopted a Citizen participation Plan. A copy of the plan is available for review on the City Website: [www.ashlandky.gov](http://www.ashlandky.gov)

*This will be added after citizen participation and required 30-day comment period.*

### **5. Summary of public comments**

This could be a brief narrative summary or reference an attached document from the Citizen Participation section of the Con Plan.

*This will be added after citizen participation and required 30-day comment period.*

## **6. Summary of comments or views not accepted and the reasons for not accepting them**

*This will be added after citizen participation and required 30-day comment period.*

## **7. Summary**

The City of Ashland has identified four building blocks to guide the City in fulfilling its mission:

A focus on safe and livable neighborhoods;

Maintaining strong sustainable financial and economic health;

The delivery of excellent services with a focus on customer service and efficiency; and

Engaging the community.

The investment of CDBG funds in eligible activities shall be guided principally by the six goals of the Consolidated Plan.

The City of Ashland 2020-2024 Consolidated Plan goals will concentrate on:

Infrastructure Improvements

Dependable and Improved Public Facilities

Affordable Housing

Reducing and Preventing Homelessness

Dependable Public Services

Increased Economic Growth

Eliminating Slum and Blight

## PR-05 Lead & Responsible Agencies – 91.200(b)

### 1. Agency/entity responsible for preparing/administering the Consolidated Plan

Describe the agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
CDBG Administrator	ASHLAND	Community & Economic Development Department

Table 1 – Responsible Agencies

#### Narrative (optional)

The City of Ashland delegates programmatic responsibilities for administering the CDBG program to the Department of Community and Economic Development.

In the development of this Consolidated Plan, the City conducted a needs assessment and market analysis. This information was gathered through consultation with public officials, local agencies, public outreach and community meetings, review of demographic and economic data, and housing market analysis.

The 2020-2024 Analysis of Impediments was completed showing the areas of concern and needed assistance for assisting low- and moderate-income families and the needs of the City.

#### Consolidated Plan Public Contact Information

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## **AP-10 Consultation – 91.100, 91.200(b), 91.215(I)**

### **1. Introduction**

**Provide a concise summary of the jurisdiction’s activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I))**

The City of Ashland’s 2021-2022 Action Plan was prepared by the Community & Economic Development Department staff. The documents are a result of a comprehensive planning process which included both formal and informal consultations with public and private organizations. Many organizations that provided input for the Consolidated Plan are long-time City partners who have received public service grant funds.

**Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.**

The Community & Economic Development Department, because of its own housing activities and engagement with service providers through public service grants, serves as a liaison to bring together stakeholders with diverse interests and facilitates partnerships that might not have otherwise developed.

**Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS**

The City of Ashland grants up to 15% of CDBG allocation for the Continuum of Care (CoC) agencies who work with homeless, chronically homeless individuals and families, families with children, veterans and persons at risk of homelessness. COVID waivers allow the City to expend more than 15% for PY19, PY20, and COVID19 allocations.

Those consulted:

- Community Assistance Referral Service (CAREs)-Veronica Childers, Executive Director(ESG Funding)
- Safe Harbor of Northeast KY-Ann Perkins, Executive Director (ESG Funding)

- Shelter of Hope- Debbie Sivis, Executive Director (ESG Funding)
- Hillcrest-Bruce Mission- Mike Maynard, Executive Director
- Community Kitchen- Desmond Barrett, Executive Director

Community Assistance Referral Service (CAREs) administers HMIS for the CoC.

**2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdiction’s consultations with housing, social service agencies and other entities**

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**Table 2 – Agencies, groups, organizations who participated**

1	<b>Agency/Group/Organization</b>	Ashland Community Kitchen
	<b>Agency/Group/Organization Type</b>	Services-Elderly Persons Services-Persons with Disabilities Services-homeless
	<b>What section of the Plan was addressed by Consultation?</b>	Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Needs of low-and moderate-income individuals.
2	<b>Agency/Group/Organization</b>	COMMUNITY ASSISTANCE REFERRAL SERV (CARES)
	<b>Agency/Group/Organization Type</b>	Services - Housing Services-Elderly Persons Services-Persons with Disabilities Services-homeless
	<b>What section of the Plan was addressed by Consultation?</b>	Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy Non-Homeless Special Needs



	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Needs of low-and moderate-income individuals.
3	<b>Agency/Group/Organization</b>	SAFE HARBOR
	<b>Agency/Group/Organization Type</b>	Services - Housing Services-Children Services-Victims of Domestic Violence Services-homeless
	<b>What section of the Plan was addressed by Consultation?</b>	Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Strategy
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Needs of low-and moderate-income individuals.
4	<b>Agency/Group/Organization</b>	SHELTER OF HOPE, INC.
	<b>Agency/Group/Organization Type</b>	Services - Housing Services-homeless
	<b>What section of the Plan was addressed by Consultation?</b>	Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Needs of low-and moderate-income individuals.

5	<b>Agency/Group/Organization</b>	Hillcrest Bruce Mission
	<b>Agency/Group/Organization Type</b>	Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-homeless Services-Health Services-Education Services-Employment
	<b>What section of the Plan was addressed by Consultation?</b>	Non-Homeless Special Needs Anti-poverty Strategy
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Needs of low-and moderate-income individuals.
6	<b>Agency/Group/Organization</b>	Ashland Independent Child Care
	<b>Agency/Group/Organization Type</b>	Services-Children
	<b>What section of the Plan was addressed by Consultation?</b>	Non-Homeless Special Needs
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Needs of low-and moderate-income individuals.
7	<b>Agency/Group/Organization</b>	City of Ashland
	<b>Agency/Group/Organization Type</b>	Services - Housing Services-homeless Other government - Local
	<b>What section of the Plan was addressed by Consultation?</b>	Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Strategy Non-Homeless Special Needs Anti-poverty Strategy

	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Needs of low-and moderate-income individuals.
8	<b>Agency/Group/Organization</b>	SALVATION ARMY OF ASHLAND
	<b>Agency/Group/Organization Type</b>	Services - Housing Services-homeless
	<b>What section of the Plan was addressed by Consultation?</b>	Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Needs of low-and moderate-income individuals.

**Identify any Agency Types not consulted and provide rationale for not consulting**

Not applicable.

**Other local/regional/state/federal planning efforts considered when preparing the Plan**

<b>Name of Plan</b>	<b>Lead Organization</b>	<b>How do the goals of your Strategic Plan overlap with the goals of each plan?</b>
Continuum of Care	Kentucky Housing Corporation	Homeless/Affordable Housing
Housing Choice Voucher Five-Year Plan	Ashland Assisted Housing Authority	Affordable Housing
City of Ashland Comprehensive Plan	City of Ashland	Strategic Plan for City Planning and Development

**Table 3 – Other local / regional / federal planning efforts**

**Narrative (optional)**

The City of Ashland continues to utilize Community Assistance and Referral Service (CAREs) to assist with housing and referral for the hard-to-house and homeless population. CAREs is the coordinated entry lead agency for all LMI persons seeking assistance with housing and non-housing needs and is essential in the coordination of services between numerous public service agencies.

The City of Ashland through Ashland Assisted Housing works with Correctional Institutions to provide housing applications before release of clients. The City also coordinates with parole offices when clients are under their supervision to better individual outcomes.

The City of Ashland increased participation in Boyd County Interagency Council. City staff attended additional training “Bridges Out of Poverty” and additional fair housing training.

The Shelter of Hope provides temporary, emergency shelter and food for veterans, families, and individuals. Also available are transitional housing, case management, and permanent housing. Referrals for services are through CAREs. [www.shelterofhope.org](http://www.shelterofhope.org)

Ashland Community Kitchen serves meals to low-and moderate-income individuals, homeless and at-risk-of-becoming-homeless in Ashland. The Community Kitchen serves 3 meals per day, 5 days a week. Client services are tracked through the “charity tracker” system. [www.ashlandcommunitykitchen.com](http://www.ashlandcommunitykitchen.com)

Hillcrest-Bruce Mission provides assistance with case management, clothing, food pantry, onsite dental, education, employment, etc. Hillcrest-Bruce Mission serves two housing complexes as well as neighborhood residents in the Pollard Target Area. [www.hillcrestbrucemission.com](http://www.hillcrestbrucemission.com)

Safe Harbor of Northeast Kentucky’s mission is dedicated to eliminating domestic violence through prevention, education and intervention. Safe Harbor works to stop the cycle of violence and to help victims become survivors through the agency’s holistic approach to services. The goal is to help each victim create an abuse free life plan and to move to self-sufficiency through such assistance as: medical/legal advocacy, counseling, financial empowerment classes, job/school mentoring and life skills. [www.safeharborky.org](http://www.safeharborky.org)

The State Cabinet for Health and Families directed the City of Ashland to the local health department concerning lead-based paint. The health department had no lead-based paint poisoning cases reported. This is the only information the health department was willing to share.

CDBG administrators attend individual meetings with civic leaders regularly, all City commission meetings, and monthly Planning, Code Enforcement, and BZA meetings.

Business and civic leaders met for the composition of the 2020-2024 City Comprehensive Plan. Business leaders are included on the Ashland Business Growth Committee who reviews the CDBG Women Owned and Ethnic Minority Grant Program submittals.

City staff met with the City of Huntington, West Virginia and Marshall University, West Virginia, to discuss various grants and the revitalization projects executed in Huntington, West Virginia.

Kentucky Housing Corporation is the Continuum of Care for the State Region 4. The Coordinated Entry Plan is being written by Kentucky Housing Corporation.

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**AP-12 Participation – 91.105, 91.200(c)**

- 1. Summary of citizen participation process/Efforts made to broaden citizen participation  
Summarize citizen participation process and how it impacted goal-setting**

*This will be added at the conclusion of the 30-day public comment period.*

**Citizen Participation Outreach**

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (if applicable)

**Table 4 – Citizen Participation Outreach**

## Expected Resources

### AP-15 Expected Resources – 91.220(c)(1,2)

#### Introduction

#### Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	567,501	0	666,707	1,234,208	1,702,503	Future funding based on level funding for remainder of 2020-2024 Consolidated Plan.
Other	public - federal	Public Services Other	0	0	100,000	100,000	0	COVID19 funding is expected to be fully utilized by June 30, 2022.

Table 5 - Expected Resources – Priority Table

**Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how**

**matching requirements will be satisfied**

Original plan amounts are based on estimates.

HUD has developed procedures to minimize disruption to grantees and to minimize duplication of effort by grantees. Funding levels in this draft plan are estimated amounts. The plan will increase funding to match actual allocation amounts to be applied to projects within the plan without an additional comment period.

HUD has waived 24 CFR 570.200(h) to allow the effective date of the grantees FY2021 grant agreement to be the earlier of the program year start date or the date the Action Plan, with actual allocation amount) is received by HUD.

Public service agencies will use Emergency Shelter Grants (ESG), Supportive Housing Program (SHP), and United Way funding to leverage with Federal grants. The agencies that receive ESG will use their CDBG as match to meet the requirements.



**If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan**

Not applicable

**Discussion**

The Department of Community & Economic Development believes infrastructure improvements and elimination of slum and a blight are a priority within low-to moderate income neighborhoods. Infrastructure improvements provide a long-term benefit to low- and moderate- income communities while elimination of blighted properties is the first step in the creation of viable neighborhoods.

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## Annual Goals and Objectives

### AP-20 Annual Goals and Objectives

#### Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Public Facilities & Infrastructure Improvements	2021	2022	Non-Housing Community Development	EAST CENTRAL NEIGHBORHOOD	Adequate & Safe Infrastructure	CDBG: \$867,485	Public Facility or Infrastructure Activities for Low/Moderate Income Housing Benefit: 540 Households Assisted
2	Minimize & Prevent Homelessness	2021	2022	Homeless	City-wide Scattered Sites	Provide Services to Homeless and LMI Families	CDBG: \$19,200 COVID: \$15,000	Public service activities other than Low/Moderate Income Housing Benefit: 300 Persons Assisted
3	Safe Adequate Affordable Housing	2021	2022	Affordable Housing	POLLARD MILLS NEIGHBORHOOD EAST CENTRAL NEIGHBORHOOD CITY CENTRAL NEIGHBORHOOD Scattered Sites	Adequate, Safe and Affordable Housing	CDBG: \$80,509	Homeowner Housing Rehabilitated: 3 Household Housing Unit Housing Code Enforcement/Foreclosed Property Care: 2 Household Housing Unit

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
4	Ensure Adequate & Dependable Facilities	2021	2022	Non-Housing Community Development	POLLARD MILLS NEIGHBORHOOD EAST CENTRAL NEIGHBORHOOD CITY CENTRAL NEIGHBORHOOD Scattered Sites	Ensure adequate & dependable public facilities	CDBG: \$15,000	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 100 Persons Assisted
5	Economic Opportunities for Minority Businesses	2021	2022	Non-Housing Community Development	POLLARD MILLS NEIGHBORHOOD EAST CENTRAL NEIGHBORHOOD CITY CENTRAL NEIGHBORHOOD Scattered Sites	Increase economic opportunities for low- and moderate-income individuals or women and ethically owned businesses	CDBG: \$0 COVID: \$0	Not funded in PY2021
6	Adequate Public Services	2021	2022	Non-Housing Community Development	POLLARD MILLS NEIGHBORHOOD EAST CENTRAL NEIGHBORHOOD CITY CENTRAL NEIGHBORHOOD Scattered Sites	Adequate Public Services	CDBG: \$40,000 COVID: \$67,500	LMI Income Persons: 3,000 individuals
7	Clearance	2021	2022	Housing Community Development	POLLARD MILLS NEIGHBORHOOD EAST CENTRAL NEIGHBORHOOD CITY CENTRAL NEIGHBORHOOD Scattered Sites	Eliminate Slum and Blighted Properties	CDBG: \$125,000 COVID: \$0	Clearance Activities LMI areas: 5 properties (\$75,000) Scattered Sites (urgent need): 5 properties (\$75,000)

**Table 6 – Goals Summary**

**Goal Descriptions**

<b>1</b>	<b>Goal Name</b>	Public Facilities & Infrastructure Improvements
	<b>Goal Description</b>	With CDBG funds, the City will continue public improvements in the Pollard Mills neighborhood with new storm water drains, curbs, gutters, sidewalks, and street reconstruction. This project improves storm drainage, reduces the chance of flooding in homes, provides ADA compliant sidewalks, and beautifies neighborhood.
<b>2</b>	<b>Goal Name</b>	Minimize & Prevent Homelessness
	<b>Goal Description</b>	In order to minimize or prevent homelessness, the City of Ashland has designated CDBG-CV funding to the following public services agencies: Safe Harbor, and Shelter of Hope, and Salvation Army. Funding will assist in the operation of homeless shelters and providing services to assist at risk and homeless families.  2021 CDBG funding will assist with City of Ashland with service projects in the East Central Neighborhood and the homeless shelter at Salvation Army.
<b>3</b>	<b>Goal Name</b>	Safe Adequate Affordable Housing
	<b>Goal Description</b>	The City of Ashland’s goal is to rehabilitate 3 homes through the homeowner rehabilitation program and emergency/energy-efficient program.  The City of Ashland will utilize funds for one code enforcement officer in the target LMI neighborhoods of East Central and City Central.
<b>4</b>	<b>Goal Name</b>	Ensure Adequate & Dependable Facilities
	<b>Goal Description</b>	Provide safe public facilities that provide meet the needs of the community.  The Ashland Senior Center provides a safe location for meals, services, socialization, and activities for senior citizens.
<b>5</b>	<b>Goal Name</b>	Economic Opportunities for Minority Businesses
	<b>Goal Description</b>	Increase jobs for low- and moderate-income families through the Women and Minority Business Loan program. This goal will not be funded during PY2021.

6	<b>Goal Name</b>	Adequate Public Services
	<b>Goal Description</b>	To provide adequate public services for low-and moderate-income persons for necessary services (resource and referral, childcare, food/hygiene supplies, case management, etc.) Funding will be provided to CARES, Community Kitchen, and Hillcrest Bruce Mission assisting the needs of LMI individuals.  Funding will be allocated to Ashland Independent Child Care to provide adequate staff to maintain quality childcare and allow families to work and/or further their education. This funding will prepare, prevent, and respond to Coronavirus under urgent need.
7	<b>Goal Name</b>	Clearance
	<b>Goal Description</b>	Remove and eliminate slum and blighting conditions through demolition of vacant, abandoned and dilapidated structures. Funding will be allocated separately by LMI Area and Spot Basis.

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## Projects

### AP-35 Projects – 91.220(d)

#### Introduction

During the Program Year 2021, the City of Ashland will allocate Community Development Block Grant Funds to projects that improve the lives of low-and moderate- income (LMI) families through rehabilitation and energy efficiency improvements, infrastructure improvements, clearance activities and public services. CDBG-CV funds will be used to provide services to prepare, prevent and respond to the coronavirus pandemic.

#### Projects

#	Project Name
1	General Administration
2	Code Enforcement
3	Project Administration
4	Ashland Community Kitchen-CV
5	Ashland Senior Center
6	CAReS-CV
7	Hillcrest Bruce Mission-CV
8	Safe Harbor-CV
9	Shelter of Hope-CV
10	Public Facilities/Infrastructure Improvements
11	Emergency/Energy Efficient Rehabilitation
12	Homeowner Rehabilitation
13	City of Ashland Public Service Projects
14	Unity Center Food Program
15	Salvation Army
16	Ashland Independent Child Care-CV
17	Clearance

Table 7 - Project Information

#### Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

Service agency allocations have increased above the 15% threshold allowing for prevention, preparation and response to COVID19. Funds will allow for reimbursement for COVID related items and financially assist agencies whom private donations have

decreased significantly.

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## AP-38 Project Summary

### Project Summary Information

<b>1</b>	<b>Project Name</b>	General Administration
	<b>Target Area</b>	POLLARD MILLS NEIGHBORHOOD EAST CENTRAL NEIGHBORHOOD CITY CENTRAL NEIGHBORHOOD Scattered Sites City-wide
	<b>Goals Supported</b>	Public Facilities and Infrastructure Improvements Minimize or Prevent Homelessness Safe Adequate Affordable Housing Ensure Adequate and dependable public facilities Economic Opportunities for Minority Businesses Eliminate Slum and Blight
	<b>Needs Addressed</b>	Public Facilities and Infrastructure Improvements Minimize or Prevent Homelessness Safe Adequate Affordable Housing Ensure Adequate and dependable public facilities Economic Opportunities for Minority Businesses Eliminate Slum and Blight
	<b>Funding</b>	PY2021 \$81,213; Carry over: PY2020: \$10,000; COVID19: \$13,300
	<b>Description</b>	This project will use up to 20% of the yearly allocation of CDBG funding for administrative and planning activities. Payment of reasonable city staff administrative costs and carrying charges related to the planning and administering of community development activities funded by CDBG. The Ashland Human Rights Commission utilizes a portion of the CDBG General Administration funds to promote fair housing in Ashland.



<b>Target Date</b>	6/30/2022
<b>Estimate the number and type of families that will benefit from the proposed activities</b>	The total from all LMI and LMA activities planned for program year 2021 is estimated to be approximately 7,250 individuals.
<b>Location Description</b>	Ashland City Building, 1700 Greenup Avenue, Ashland, Kentucky
<b>Planned Activities</b>	Administering the CDBG program and fair housing activities. <i>Matrix Code: 21A</i>

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<b>2</b>	<b>Project Name</b>	Code Enforcement
	<b>Target Area</b>	POLLARD MILLS NEIGHBORHOOD EAST CENTRAL NEIGHBORHOOD CITY CENTRAL NEIGHBORHOOD
	<b>Goals Supported</b>	Safe Adequate Affordable Housing
	<b>Needs Addressed</b>	Support Affordable Housing
	<b>Funding</b>	PY 2021 Funding: \$40,000
	<b>Description</b>	Utilize funds for salary and necessary supplies for one code enforcement officer in the low-mod income target areas.
	<b>Target Date</b>	6/30/2022
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	3,210 households/housing units in the LMI areas of East Central, City Central and Pollard Mills.
	<b>Location Description</b>	City Central - Census Tract 303, Block Group 2 East Central - Census Tract 303, Block Group 3 Pollard Mills - Census Tract 308, Block Group 1
	<b>Planned Activities</b>	Salaries for code enforcement activities within target areas. <u>Matrix Code: 15 National Objective: Low-Mod Area Benefit</u> <u>Accomplishment Type: 10 Housing Units</u>

<b>3</b>	<b>Project Name</b>	Project Administration
	<b>Target Area</b>	City-wide
	<b>Goals Supported</b>	Safe Adequate Affordable Housing
	<b>Needs Addressed</b>	Support Affordable Housing
	<b>Funding</b>	PY 2021: \$2,000; Carry over: PY2020: \$2,000
	<b>Description</b>	Staff salary for associated with project delivery including rehabilitation of single-family homes.
	<b>Target Date</b>	6/30/2022
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	1 homeowner rehabilitation: elderly or LMI homeowners. 2 emergency/energy-efficiency rehabilitations: elderly or LMI homeowners. Activity may be scattered sites within the City but emphasis will be placed on LMI target areas within the City of Ashland.
	<b>Location Description</b>	Scattered sites within Ashland, Kentucky
<b>Planned Activities</b>	Salaries and benefits for staff of Community & Economic Development staff, appraisals, legal services, loan servicing, and training. Includes necessary supplies and equipment.  <i><u>Matrix Code: 14H National Objective: Low-Mod Housing</u></i> <i><u>Accomplishment Type: 10 Housing Units</u></i>	

4	<b>Project Name</b>	Ashland Community Kitchen
	<b>Target Area</b>	City-wide
	<b>Goals Supported</b>	Adequate Public Services
	<b>Needs Addressed</b>	Adequate Public Services
	<b>Funding</b>	COVID Funding: \$20,000
	<b>Description</b>	<p>CDBG: Reimbursement of kitchen staff salaries, utilities, liability insurance, workman's compensation, supplies for meal preparation and disbursement at the community kitchen.</p> <p>CDBG-CV funds must be used to prevent, prepare, and respond to the coronavirus epidemic. Funding is made available due to financial need, increased number of participants and decrease in private donations associated with the coronavirus.</p> <p>Local soup kitchen which prepares and serves hot nutritious meals. Meals throughout the week include breakfast, lunch and dinner.</p>
	<b>Target Date</b>	6/30/2022
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	1,400 homeless and at-risk individuals.
	<b>Location Description</b>	<p>2516 Central Avenue, Ashland, Kentucky</p> <p>Census Tract 303, Block Group 2</p>
<b>Planned Activities</b>	<p><u>Matrix Code: 05 National Objective: Low-Mod Limited Clientele</u></p> <p><u>Accomplishment Type: 01 People</u></p>	

5	<b>Project Name</b>	Ashland Senior Center
	<b>Target Area</b>	City-wide
	<b>Goals Supported</b>	Ensure Adequate and dependable public facilities
	<b>Needs Addressed</b>	Ensure adequate and dependable public facilities
	<b>Funding</b>	PY2021 Funding: \$15,000
	<b>Description</b>	<p>Reimbursement of operational expenses, including but not limited to food, supplies, utilities, liability insurance, and workman's compensation insurance for senior center.</p> <p>Provide exercise, lunch and socialization for seniors.</p> <p>Coronavirus has changed service delivery of the center. Concentration on food and resources.</p> <p>Funding is made available to financial need due to increased number of participants, decrease in private donations, and additional costs of service delivery associated with Coronavirus.</p>
	<b>Target Date</b>	6/30/2022
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	Average 75-100 senior citizens per day.
	<b>Location Description</b>	Ashland Senior Center, Census Tract 303, Block Group 1, 324 15th Street, Ashland, Kentucky

<p><b>Planned Activities</b></p>	<p><u>Matrix Code: 05A National Objective: Low-Mod Limited Clientele</u></p> <p><u>Accomplishment Type: 01 People</u></p> <p>Ashland Senior Center is a privately-owned nonprofit who has regular business hours open to the public. A public service is provided in the facility. According to the Basically CDBG, public facilities and public improvements are interpreted to include all facilities and improvements that are publicly owned, or that are owned by a nonprofit and open to the general public. Operating costs associated with public facilities are ineligible unless part of a CDBG public service activity or eligible as an interim assistance activity.</p>
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6	<b>Project Name</b>	CAReS
	<b>Target Area</b>	City-wide
	<b>Goals Supported</b>	Adequate Public Services
	<b>Needs Addressed</b>	Adequate Public Services
	<b>Funding</b>	COVID Funding: \$20,000
	<b>Description</b>	<p>CDBG funding will be used for operational expenses, including, but not limited to case management salaries, utilities, liability insurance, workman's compensation, and hygiene/cleaning supplies/food pantry.</p> <p>CDBG-CV funds must be used to prevent, prepare, and respond to the coronavirus epidemic. Funding is made available due to financial need due to increased number of participants, decrease in private donations, and additional costs of service delivery associated with Coronavirus.</p> <p>CAReS is the entry Hub into the HMIS Homeless system and referral agency to supportive services. CAReS also verifies income and issue the Neighborhood Cards for all services at the Neighborhood.</p>
	<b>Target Date</b>	6/30/2022
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	7,250 low- and moderate-income individuals.
	<b>Location Description</b>	CAReS, Census Tract 303, Block Group 2, 2516 Carter Avenue, Ashland, Kentucky
	<b>Planned Activities</b>	<p><u>Matrix Code: 05Z National Objective: Low-Mod Limited Clientele</u></p> <p><u>Accomplishment Type: 01 People</u></p>

7	<b>Project Name</b>	Hillcrest Bruce Mission
	<b>Target Area</b>	POLLARD MILLS NEIGHBORHOOD
	<b>Goals Supported</b>	Adequate Public Services
	<b>Needs Addressed</b>	Adequate Public Services
	<b>Funding</b>	COVID Funding: \$20,000
	<b>Description</b>	<p>CDBG funding will be used for expenses including but not limited to utilities, liability insurance, workman's compensation insurance, and hygiene/cleaning supplies/food pantry.</p> <p>Hillcrest Bruce Mission provides numerous services such as a food pantry, childcare, employment services, medical needs, all for low- and moderate-income families.</p> <p>CDBG-CV funds must be used to prevent, prepare, and respond to the coronavirus epidemic. Funding is made available due to financial need due to increased number of participants, decrease in private donations, and additional costs of service delivery associated with Coronavirus.</p> <p>Provide food and household items (hygiene and cleaning supplies) to individuals and households in the LMI areas to raise awareness of how to protect themselves from the ongoing pandemic. If families chose to stay healthy by purchasing cleaning supplies, they would face possible homelessness by not paying rent. These LMI areas includes the public housing facilities of Hillcrest Apt., Bruce Apt., Gla-Low Apts. and Ashland Terrace.</p>
	<b>Target Date</b>	6/30/2022
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	500 individuals living in Census Tract 308, Block Groups 1 and 2 and low-income housing developments.
	<b>Location Description</b>	Hillcrest-Bruce Mission, Census Tract 308, Block Group 1, 1819 Eloise Street, Ashland, Kentucky



<b>Planned Activities</b>	<u>Matrix Code: 05Z National Objective: Low-Mod Limited Clientele</u> <u>Accomplishment Type: 01 People</u>
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8	<b>Project Name</b>	Safe Harbor of Northeast Kentucky
	<b>Target Area</b>	City-wide
	<b>Goals Supported</b>	Minimize or Prevent Homelessness
	<b>Needs Addressed</b>	Homeless Services
	<b>Funding</b>	COVID Funding: \$14,200
	<b>Description</b>	<p>CDBG: Reimbursement of utilities, workman's compensation insurance, liability insurance, supplies, and hygiene/cleaning supplies/food pantry for domestic violence shelter.</p> <p>CDBG-CV funds must be used to prevent, prepare, and respond to the coronavirus epidemic. Funding is made available due to financial need due to increased number of participants, decrease in private donations, and additional costs of service delivery associated with Coronavirus.</p> <p>Safe Harbor works to stop the cycle of violence and to help victims become survivors through the agency's holistic approach to services. The goal is to help each victim create an abuse free life plan and to move to self-sufficiency through such assistance as: medical/legal advocacy, counseling, financial empowerment classes, job/school mentoring and life skills.</p>
	<b>Target Date</b>	6/30/2022
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	500 domestic violence victims.
	<b>Location Description</b>	3700 Landsdowne Drive, Ashland, Kentucky
	<b>Planned Activities</b>	<p><u>Matrix Code: 05G National Objective: Low-Mod Limited Clientele</u></p> <p><u>Accomplishment Type: 01 People</u></p>

9	<b>Project Name</b>	Shelter of Hope
	<b>Target Area</b>	City-wide
	<b>Goals Supported</b>	Minimize or Prevent Homelessness
	<b>Needs Addressed</b>	Homeless Services
	<b>Funding</b>	COVID Funding: \$5,000
	<b>Description</b>	<p>CDBG: Reimbursement of operating expenses, including but not limited to staff salaries, utilities, liability insurance, workman's compensation insurance and hygiene/cleaning supplies/ food pantry.</p> <p>CDBG-CV funds must be used to prevent, prepare, and respond to the coronavirus epidemic. Funding is made available due to financial need, increased number of participants and decrease in private donations associated with the coronavirus.</p> <p>The Shelter of Hope provides temporary, emergency shelter and food for veterans, families, and individuals. Also available are transitional housing, case management, and permanent housing.</p>
	<b>Target Date</b>	6/30/2022
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	300 homeless persons.
	<b>Location Description</b>	2944 Winchester Avenue, Ashland, Kentucky Census Tract 303, Block Group 3
	<b>Planned Activities</b>	<u>Matrix Code: 05Z National Objective: Low-Mod Limited Clientele</u> <u>Accomplishment Type: 01 People</u>

<b>10</b>	<b>Project Name</b>	Public Facilities/Infrastructure Improvements
	<b>Target Area</b>	POLLARD MILLS NEIGHBORHOOD
	<b>Goals Supported</b>	Public Facilities and Infrastructure Improvements
	<b>Needs Addressed</b>	Ensure Adequate and safe infrastructure
	<b>Funding</b>	PY2021 Funding: \$219,288 Carry Over Funding: PY2017: \$72,000; PY2019: \$318,539.49; PY2020: \$257,657.76
	<b>Description</b>	Carry over project: funds to be utilized for infrastructure improvements including the reconstruction or installation of storm sewer drains, curbs, gutters, resurfacing of streets, and retaining wall.
	<b>Target Date</b>	6/30/22
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	500+
<b>Location Description</b>	<ul style="list-style-type: none"> <li>• Pollard Mills, Census Tract 308, Block Group 1</li> </ul> <p>Eloise Street, Hickman Street, Pierce Street, Delaware Street, Spring Street, Ferry Street, Harrison Street, Long Street, Barber Road, Sanders Road, Craft Street, Pollard Road, Old Stage Road, Horne Street, Dixon Street, and parts of Blackburn Avenue included in target area.</p>	

<p><b>Planned Activities</b></p>	<p>Pollard Mills- Hire a third-party engineering firm, through proper procurement competitive bid process, for the design and implementation of reconstruction or installation of storm sewers, drains, curbs, gutters, handicap accessible sidewalks and resurfacing of street in Pollard Mills area. Construction will be multi-phase.</p> <p>Construction or installation of storm sewer drains, curbs, gutters, resurfacing of streets, and retaining wall.</p> <p><u>Matrix Code: 03L National Objective: Low-Mod Area Benefit</u></p> <p><u>Accomplishment Type: 01 People</u></p>
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11	<b>Project Name</b>	Emergency/Energy Efficient Rehabilitation
	<b>Target Area</b>	CITY CENTRAL EAST CENTRAL POLLARD MILLS SCATTERED SITES
	<b>Goals Supported</b>	Safe Adequate Affordable Housing
	<b>Needs Addressed</b>	Support Affordable Housing
	<b>Funding</b>	PY2021 Funding: \$10,000 Carry Over Funds PY2018: \$5,000, PY2019: \$1,509
	<b>Description</b>	Installation of energy efficient hot water tanks and HVAC units. May be on an emergency and nonemergency basis.
	<b>Target Date</b>	6/30/2022
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	2 families
	<b>Location Description</b>	Focus is on Target areas, but scattered sites will be considered
	<b>Planned Activities</b>	<u>Matrix Code: 14A National Objective: Low-Mod Housing</u> <u>Accomplishment Type: 10 Housing Units</u>

12	<b>Project Name</b>	Homeowner Rehabilitation
	<b>Target Area</b>	CITY CENTRAL EAST CENTRAL POLLARD MILLS SCATTERED SITES
	<b>Goals Supported</b>	Safe Adequate Affordable Housing
	<b>Needs Addressed</b>	Support Affordable Housing
	<b>Funding</b>	PY2021 Funding: \$20,000
	<b>Description</b>	Property improvements will be to the exterior of the home by adding dimensional shingles roofs, new gutters, etc.
	<b>Target Date</b>	6/30/2022
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	1 unit
	<b>Location Description</b>	Focus is on Target areas, but scattered sites will be considered
	<b>Planned Activities</b>	<u>Matrix Code: 14A National Objective: Low-Mod Housing Accomplishment Type: 10 Housing Units</u>

13	<b>Project Name</b>	City of Ashland Service Projects
	<b>Target Area</b>	City Wide
	<b>Goals Supported</b>	Prevent Homelessness Ensure adequate and dependable public facilities Adequate Public Services
	<b>Needs Addressed</b>	Prevent Homelessness Ensure adequate and dependable public facilities Adequate Public Services
	<b>Funding</b>	PY2021 Funding: \$10,000
	<b>Description</b>	<p>The City of Ashland will spearhead numerous public service activities to assist low- and moderate-income families.</p> <p>Food Boxes/Clean Start/Hygiene Boxes will be created and distributed to vulnerable low and moderate- income families providing for essentials required for healthy and safe living during a pandemic. Food and supplies are in short supply and difficult to procure by families. Program will promote hygiene and raise awareness to protect themselves from the ongoing pandemic. Urgent Need.</p> <p>The Learning Lab will be located at the Carol Jackson Unity Center in the LMI Target Area of the East Central Neighborhood. Computers and supplies will be available allowing for individual to learn new skills, look for employment, request resources, and better their quality of life. CDBG staff will coordinate with Ashland Independent schools on enrichment activities for youth in the area (example, 3D printing, tutoring) and the Boyd County library. (LMI)</p> <p>Funding is made available based on increased financial need due to increased number of requests and decrease in revenue, and additional costs and staffing needed for service delivery associated with Coronavirus.</p>
	<b>Target Date</b>	06/30/2022



<b>Estimate the number and type of families that will benefit from the proposed activities</b>	Food Boxes/Clean Start Boxes: 200+ families
<b>Location Description</b>	City-Wide
<b>Planned Activities</b>	<p>Urgent Need: Activities that alleviate emergency conditions of recent origin which pose a serious and immediate threat to the health or welfare of the community; eligible only if the grantee cannot finance the activity on its own and no other sources of funding are available.</p> <p><b><u>Learning Lab: (LMI)</u></b> The Learning Lab will be located at the Carol Jackson Unity Center in the LMI Target Area of the East Central Neighborhood. Computers and supplies will be available allowing for individual to learn new skills, look for employment, request resources, and better their quality of life. CDBG staff will coordinate with Ashland Independent schools on enrichment activities for youth in the area (example, 3D printing, tutoring) and the Boyd County library. (LMI)</p> <p><b>Operational Cost</b> of the activities including: staffing, advertisement, supplies, etc</p>

15	<b>Project Name</b>	Salvation Army
	<b>Target Area</b>	City Wide
	<b>Goals Supported</b>	Minimize or Prevent Homelessness
	<b>Needs Addressed</b>	Homeless Services
	<b>Funding</b>	CDBG: \$15,000
	<b>Description</b>	Funding will be used for utilities and food pantry at homeless shelter. Funding is made available based on financial need due to increased number of participants, decrease in private donations, and additional costs of service delivery associated with Coronavirus.
	<b>Target Date</b>	06/30/22
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	106 persons per night
	<b>Location Description</b>	City Wide City Central
	<b>Planned Activities</b>	CDBG funding will assist with utility assistance and food pantry allowing individuals to stay at the overnight shelter. Will serve clients and assist through COVID pandemic. Shelter has provided quarantine rooms and followed CDC guidance.  <i><u>Matrix Code: 05Z National Objective: Low-Mod Limited Clientele</u></i> <i><u>Accomplishment Type: 01 People</u></i>

16	<b>Project Name</b>	Ashland Independent Child Care
	<b>Target Area</b>	City Wide
	<b>Goals Supported</b>	Provide adequate public services
	<b>Needs Addressed</b>	Adequate Public Services
	<b>Funding</b>	COVID Funding: \$7,500
	<b>Description</b>	<p>Ashland Independent Day Care has a capacity of 68 children between the ages of 3-12 years of age. Current capacity due to the coronavirus restrictions is 45 children. Current enrollment is 54 children, but the center may not exceed capacity at any time. The center provides assistance to families with varied economic levels. 41% of attendees qualify for free/reduced lunch. 13% of children currently receive subsidy for childcare.</p> <p>Due to COVID restrictions, student/teacher quarantines, and reduced capacity maintaining sufficient staffing and capacity is difficult. This negatively effects revenues to pay staff salaries.</p> <p>This activity will fall under urgent need as the center serves families above the LMI income limit. It is a urgent need as it meets all necessary criteria.</p>
	<b>Target Date</b>	06/30/22
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	Current enrollment 54
	<b>Location Description</b>	Scattered Site
	<b>Planned Activities</b>	<p>CDBG funding will staff salaries and benefits.</p> <p><u>Matrix Code: 05L National Objective: Urgent Need</u>  <u>Accomplishment Type: 01 People</u></p>

17	<b>Project Name</b>	Clearance
	<b>Target Area</b>	POLLARD MILLS EAST CENTRAL CITY CENTRAL Scattered Sites
	<b>Goals Supported</b>	Eliminating Slum and Blight
	<b>Needs Addressed</b>	Eliminating Slum and Blight
	<b>Funding</b>	PY2021: \$125,000
	<b>Description</b>	Removal and eliminate slum and blighting conditions through demolition of vacant, abandoned, and dilapidated structures.
	<b>Target Date</b>	06/30/2022
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	Funding of \$75,000 for LMI Target areas. Approximately 7,250 individuals will be affected by reduction of slum and blight within low-and moderate-income target areas. Goal: 5 structures within these areas. Funding of \$75,000 will be allocated for scattered sites based on urgent need. Goal: 5 structures.
	<b>Location Description</b>	City Central - Census Tract 303, Block Group 2 East Central - Census Tract 303, Block Group 3 Pollard Mills - Census Tract 308, Block Group 1 Scattered sites
<b>Planned Activities</b>	Removal and eliminate slum and blighting conditions through demolition of vacant, abandoned, and dilapidated structures.  <u>Matrix Code: 04 National Objective: Slum and Blight</u> <u>Accomplishment Type: 10 Houses</u>  <u>Matrix Code: 04 National Objective: Low-Mod Limited Clientele</u> <u>Accomplishment Type: 10 Houses</u>	

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## AP-50 Geographic Distribution – 91.220(f)

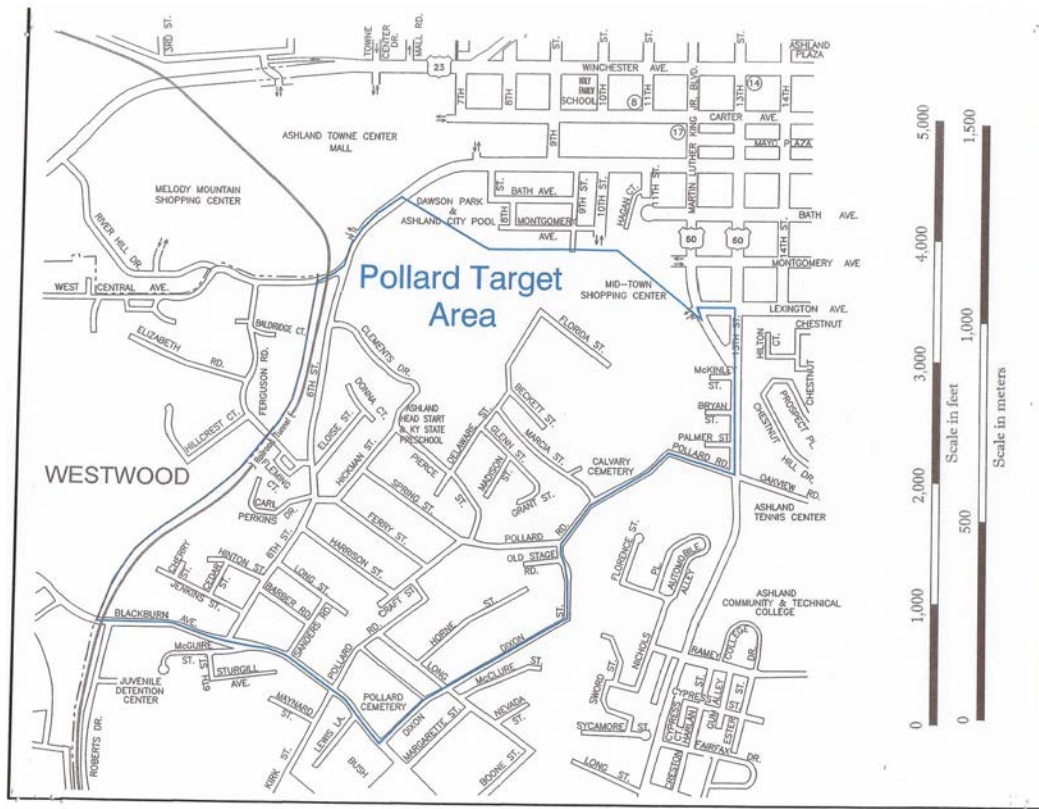
Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

The U.S. Census Bureau has divided the nation into census tracts for statistical tabulation purposes. Ashland has been divided into five tracts. Tracts of enumeration are generally designed to be relatively uniform with respect to population count and/or number of households. Census tracts are further divided into block groups for other statistical purposes. In order for a block group within a census tract to be eligible for CDBG target designation, at least 51% of its population must have a median income at or below 80% of Ashland median income.

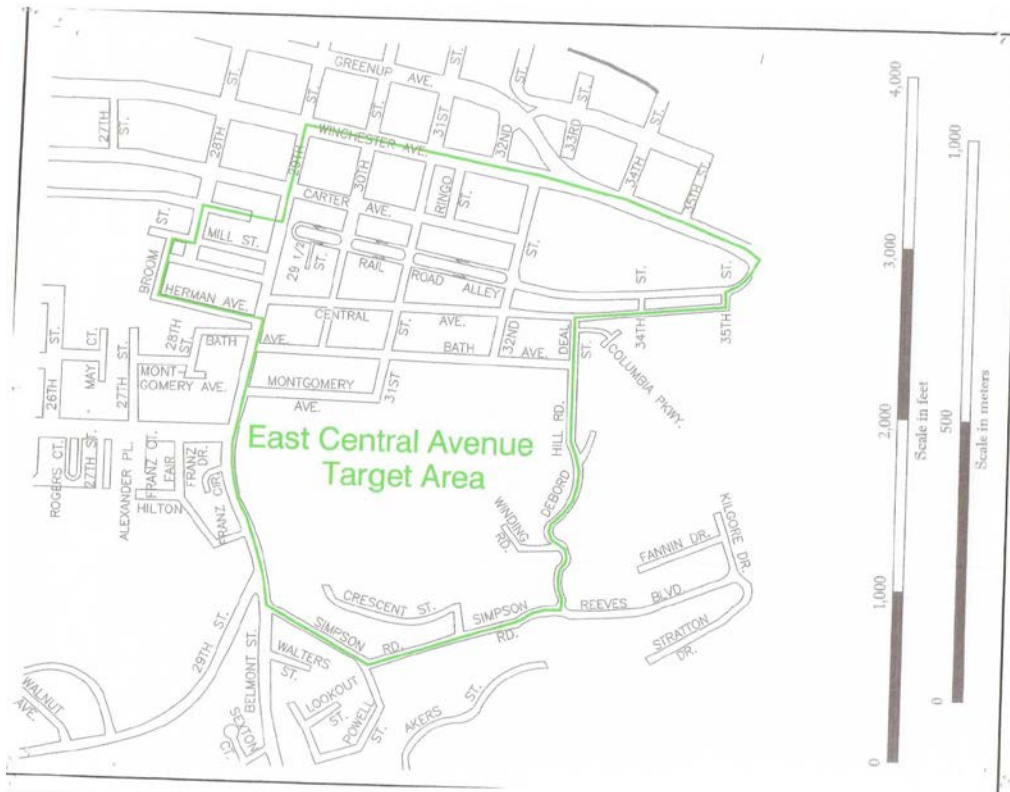


The City of Ashland is in Northeastern Kentucky and encompasses 17.02 sq. miles. The City of Ashland has three target areas within City limits for CDBG Projects:

- Pollard Mills is the lowest of income areas because which includes two low-income housing complexes. (Census Tract 308, Block Group 1)

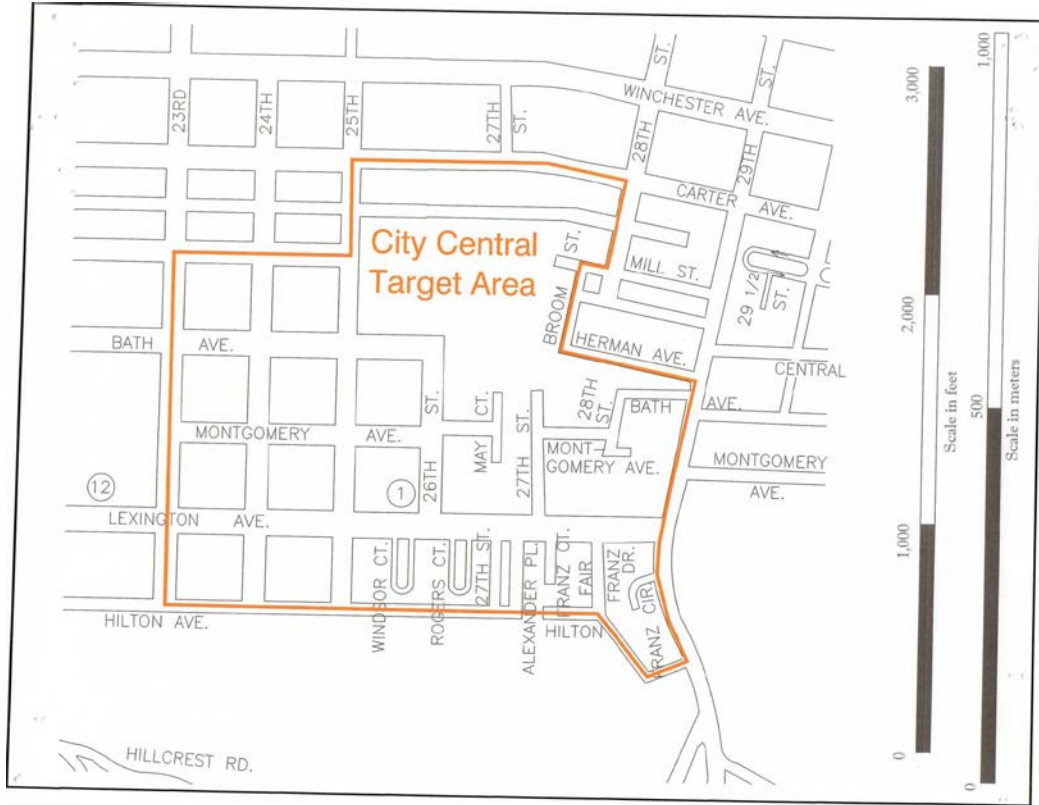


- East Central is in the worst housing conditions of these three target areas. (Census Tract 303, Block Group 3)





- City Central is adjacent to East Central. (Census Tract 303 Block Group 2)



## Geographic Distribution

Target Area	Percentage of Funds
POLLARD MILLS NEIGHBORHOOD	84
EAST CENTRAL NEIGHBORHOOD	3
CITY CENTRAL NEIGHBORHOOD	1
Scattered Sites	5
City-wide	12

Table 8 - Geographic Distribution

### Rationale for the priorities for allocating investments geographically

\*Service projects: CARES, Community Kitchen, and Shelter of Hope are located in City Central and East Central target areas, but services are considered city-wide. Many participants of these services reside in City Central and East Central because of its locality.

Public improvements in the Pollard Mills neighborhood are to improve infrastructure and drainage issues in this low-income neighborhood. The project will provide: storm water drainage, curbs, gutters, sidewalks, and paving.

Public investment in housing rehabilitation and emergency rehabilitation are encouraged primarily in target areas as need is severe. For statistical numbers, these projects are listed a scattered-sites until location is determined.

Elimination of slum and blighting conditions are a high priority. Activities will concentrate in the low-and moderate-income area of East Central and scattered sites.

### Discussion

The City of Ashland has partnered with various nonprofits and service providers to carry out the services required by special needs populations. While the City of Ashland makes homeless services and prevention a priority, the need outweighs the available resources. There are also significant needs for mental health services and addiction counseling services in the region that impact the homeless rate. There is a need to provide public transit to bring special needs populations to the places where they can receive services. The City will continue to partner with nonprofits that manage partnerships with these organizations and assist persons with special needs.

## Affordable Housing

### AP-55 Affordable Housing – 91.220(g)

#### Introduction

In order to reduce the number of code violations, condemned and abandoned properties, the City of Ashland will emphasize the Home Rehabilitation and Emergency/Energy Rehabilitation Program for PY2020. This program will allow Code Enforcement to coordinate with Community Development Block Grant (CDBG) Project Specialist to assist families that are cited for code violations to remedy the situation before liens are placed or the unit declines further. Property improvements will be to the exterior of the home by adding dimensional shingles roofs, new gutters, etc. Homeowner Emergency/Energy Efficiency Rehabilitation Project will continue focusing on energy-efficient hot water tanks and energy-efficient HVAC units or emergency repairs.

One Year Goals for the Number of Households to be Supported	
Homeless	0
Non-Homeless	3
Special-Needs	0
Total	3

**Table 9 - One Year Goals for Affordable Housing by Support Requirement**

One Year Goals for the Number of Households Supported Through	
Rental Assistance	0
The Production of New Units	0
Rehab of Existing Units	3
Acquisition of Existing Units	0
Total	3

**Table 10 - One Year Goals for Affordable Housing by Support Type**

#### Discussion

The City of Ashland will provide rehabilitation funds for approximately 3 homes. Focus is on low-and moderate-income target areas, but scattered sites will be considered.

## **AP-60 Public Housing – 91.220(h)**

### **Introduction**

The Housing Authority of Ashland manages and maintains units located at two sites, Scope Towers and Debord Terrace. The Housing Authority of Ashland is not managed by the City of Ashland. Combined 365 families are served by the Housing Authority of Ashland. Scope Towers has studio and one-bedroom apartments, while Debord Terrace has units up to five-bedroom units. These are the only two public housing complexes.

Ashland Assisted Housing Choice Voucher Program (Section 8) Program is administered by the City of Ashland. The Housing Choice Voucher program does not receive CDBG funds and is solely administered through the Department of Housing and Urban Development Housing Choice Voucher funding. The agency is authorized for 616 regular vouchers and 15 Veterans Administration Supportive Housing Vouchers.

34 Housing Choice Vouchers are dedicated to domestic violence victims at Harbor Hill. Harbor Hill is an independently owned apartment complex.

The City has entered into an Application for Housing Assistance Payments (AHAP) at Gla-Low Apartments for 77 newly renovated units for low-income families on the Housing Choice Voucher Program.

In cooperation with the Veterans Administration Medical Center (VAMC), the Ashland Assisted Housing Agency provides assistance for homeless through the Veterans Affairs Supportive Housing (VASH) program. The VASH program combines Housing Choice Voucher rental assistance for homeless Veterans with case management and clinical services of the VAMC. The HUD-VASH program has been a vital tool in our local and national efforts to end Veteran homelessness. The Ashland Assisted Housing Agency has petitioned additional VASH vouchers to be used in Boyd County. Nine veterans are currently being served on the VASH program.

CAReS, Shelter of Hope, and Safe Harbor act as advocates to the low- and moderate-income, homeless, or at risk of becoming homeless individuals and households. Many of these populations have difficulty housing in public housing units due to prior evictions, felonies and poor references.

### **Actions planned during the next year to address the needs to public housing**

To address the continued need for public, affordable housing the Housing Authority of Ashland and the City of Ashland will continue to implement public housing programs and Housing Choice Voucher (Section 8) assistance programs respectively. Both agencies have many families on their waiting lists indicating the shortage of available, affordable rental housing. New families are brought into programs as soon as public housing units

or Housing Choice vouchers are available.

**Actions to encourage public housing residents to become more involved in management and participate in homeownership**

The City of Ashland does not have a homeownership program at this time.

**If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance**

The Housing Authority of Ashland is not designated as a “troubled” by the Department of Housing and Urban Development. The housing authority has is considered a standard performer.

Ashland Assisted Housing Authority is not designated as “troubled” by the Department of Housing and Urban Development. The agency has been deemed a high performer for four consecutive years.

**Discussion**

Increased landlord participation is required allowing tenants to have a variety of decent, affordable housing options.

Fair housing outreach is continual throughout the program year. Tenants learn about their rights while landlords are told their responsibilities according to Fair housing law.

## **AP-65 Homeless and Other Special Needs Activities – 91.220(i)**

### **Introduction**

The City of Ashland Department of Community & Economic Development addresses the needs of the homeless and other special needs activities, such as child-care and senior citizens, through granting funds to the local public services agencies. This includes City of Ashland general fund contributions and CDBG grants.

**Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including:**

**Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs**

The City of Ashland relies on the following agencies to administer homeless programs:

CAReS – Assists with reducing homelessness by offering ongoing case management, emergency food and prescriptions and referrals to the “Neighborhood” service and referrals to homeless shelters, domestic violence shelters and referrals to Pathways for mental health and addiction services. Veronica Lynn Childers, Executive Director

Shelter of Hope- Assists with reducing homelessness by offering emergency shelter and transitional shelter and continues case management after people leave the shelter and are placed in permanent housing. The Shelter of hope utilizes ESG funds for the Rapid Re-Housing program. Debbie Sivis, Executive Director

Safe Harbor provides shelter, food, clothing, transportation, medical care, education, counseling, advocacy, housing assistance in addition to whatever the family may need. They teach and provide intensive case management to families so that they will be able to enhance their daily living skills and become a successful family unit. Ann

Perkins, Executive Director

**Addressing the emergency shelter and transitional housing needs of homeless persons**

Pathways - Path Project (unsheltered)

Safe Harbor- Ann Perkins, Director (domestic violence victims)

Shelter of Hope- Debbie Sivis

Huntington VA Hospital (VASH)

**Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again**

Additional resources are needed to successfully house homeless into transitional housing.

**Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.**

Many homeless individuals require case management to transition into a housing setting. The risk of becoming homeless again is lessened by agencies like Shelter of Hope, the Veterans Administration through VASH, and Safe Harbor of Northeast Kentucky. Continued assistance is essential.

The following are needs seen in the Ashland homeless community:

(1) Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) need assistance making the transition to permanent housing and independent living.

(2) Shortening the period of time that individuals and families experience homelessness.

(3) Facilitating access for homeless individuals and families to affordable housing units.

(4) Preventing individuals and families who were recently homeless from becoming homeless again.

(5) Helping low- income individuals and families avoid becoming homeless, especially extremely low- income individuals and families and those who are:  
(a) Being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions).  
(b) receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.

### **Discussion**

The City of Ashland relies heavily on public service agencies within City limits to serve the homeless and at-risk individuals in Ashland.



## **AP-75 Barriers to affordable housing – 91.220(j)**

### **Introduction:**

Common barriers to affordable housing may be public policies or non-government conditions that hamper the development or rehabilitation of affordable housing. These conditions include land use controls, property taxes, state prevailing wage requirements, environmental protection, cost of land and availability. The main barriers identified in the City of Ashland are lack of available affordable housing, housing affordability and lack of resources.

HUD defines "affordable housing" as when a household spends 30% or less of their household income on rent and utilities. Insufficient resources are available in the area to increase the availability of affordable housing.

**Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment**

The City of Ashland does not intentionally implement public policies such as, land use controls, tax policies, zoning ordinances, building codes, fees and charges and growth limitations to negatively impact affordable housing in Ashland. Policies are implemented to enhance homeownership and housing stock. Some policies, at times, may impede or have unintended consequences in neighborhoods.

The City of Ashland must follow fair housing regulations when reviewing locations of group homes and low-income housing.

### **Discussion:**

To address the lack of affordable housing and housing affordability, the City will invest Community Development Block Grant (CDBG) funds into homeowner rehabilitation projects and energy-efficient emergency rehabilitation (coordinated with the Division of Code Enforcement). These activities will increase the supply of affordable housing and preserve existing housing stock.

As resources are limited, some deficiencies are severe enough to make rehabilitations cost-prohibitive.

The City of Ashland, by City ordinance No. 5, 2018, established criteria to classify property

as abandoned and establishing a separate rate of taxation for abandoned urban property. Property may be classified as abandoned which has been vacant, neglected, or unimproved for a period of at least one year or having received at least three or more citations for violations of property maintenance code and which:

Because it is dilapidated, unsanitary, unsafe, vermin infested, or otherwise dangerous to the safety of persons, it is unfit for its intended use; or by reason of neglect or lack of maintenance has become a place for the accumulation of trash and debris, or has become infested with rodents or other vermin; or has been tax delinquent for a period of at least three years.

## **AP-85 Other Actions – 91.220(k)**

### **Introduction:**

Obstacles in meeting underserved needs have been identified, including: the need for increased supportive services, lack of affordable housing, the need to reduce duplication of resources, expand economic opportunities, and eliminate slum and blighting conditions. The City of Ashland Department of Community & Economic Development will continue to develop programs and initiatives, designed to improve existing programs and identify additional sources of funding to better serve those in need of affordable housing and services that reach the homeless and at risk of becoming homeless.

### **Actions planned to address obstacles to meeting underserved needs**

Programs will be implemented to provide public services and to increase affordable housing and economic opportunities. Additional coordination of resources and outreach will be expanded to ensure the public is aware of available resources and programs.

### **Actions planned to foster and maintain affordable housing**

The City of Ashland Department of Planning & Community Development will continue to rehabilitate owner occupied homes with the Homeowner Rehabilitation projects. CDBG Project Administration Staff will coordinate with Code Enforcement to reach out to low- and moderate- income households who need emergency rehabilitation to their units thus reducing the amount of code enforcement citations and increasing the value of their property.

The Department will continue minor repairs for homeowners with the annual Repair Affair that is funded by the City of Ashland General Fund Budget and local donations.

### **Actions planned to reduce lead-based paint hazards**

The City of Ashland Department of Community & Economic Development has two certified lead based paint risk assessors.

The City of Ashland will comply with HUD's Lead Safe Housing Rule by strictly adhering to the City's implemented Lead Based paint Policy as follows:

All homes that were build pre-1978.

Homebuyer Program- A visual assessment is performed to identify any deuterated paint at or in excess of de-minimis standards and notification of the results are passed to the

homeowner. Paint stabilization utilizing safe work practices by a certified lead base paint risk assessor is required for paint deterioration above de-minimis followed by obtainment of clearance testing.

Rehabilitation Program- A visual assessment is performed to identify any deteriorated paint at or in excess of de-minimis standards and notification of the results are passed to the homeowner. Additional steps are outlined below as it pertains to the funding amount. (Funding amount is per unit rehabilitation hard costs and do not include costs of lead evaluation and reduction.)

\$0.00-\$5,000 "Do no harm" approach. Lead safety requirements cover only the surfaces being disturbed. Presume surfaces contain lead-based paint. Work which disturbs painted surfaces presumed to contain lead-based paint is done using lead safe work practices by RRP Certified Contractor and clearance of the worksite is performed at the end of the job (unless it is a very small "de Minimis" scale project) to ensure that no lead dust hazards remain in the work area.

\$5,001.00-\$25,000.00 Identify and control lead hazards. Identify all lead hazards by performing a lead-based paint risk assessment. RRP Certified Contractors must control the hazards using interim controls and clearance of the worksite is performed at the end of the job to ensure that no lead dust hazards remain in the work area.

\$25,001.00 or more Identify and abate lead hazards. Identify all lead hazards at the property by performing a risk assessment and then abate all hazards at the property performing a risk assessment and then abate all the hazards. This approach requires a certified abatement contractor to perform the abatement part of the job and clearance of the worksite is performed at the end of the job to ensure that no lead duct hazards remain in the work area.

### **Actions planned to reduce the number of poverty-level families**

The City of Ashland 2020 Analysis of Impediments gave insight into obstacles of obtaining affordable housing, rising above the poverty level, reducing the risk of becoming homeless, and the educational limits. These obstacles and challenges must be understood by local government, service agencies, and the community at large. Transportation, education, jobs, etc. are inner twined in breaking down the obstacles. The City of Ashland is in need of industry to locate within the City or surrounding cities to increase employment opportunities that in turn will reduce the number of poverty level families. The City of Ashland works closely with Ashland Alliance and FIVCO to encourage industry to move to Eastern Kentucky. The City of Ashland Department of Community & Economic Development continually seeks new businesses and

employment opportunities for low- and moderate- income persons.

### **Actions planned to develop institutional structure**

The City of Ashland's institution structure is relatively strong. A variety of agencies and organizations will play key roles in the City of Ashland Community Development Block Grant (CDBG) Action Plan. Individual non-profits and service providers will continue to identify area problems and issues. These problems and issues are discussed with the City of Ashland, Community & Economic Development Department and the Department will:

- Provide recommendations to improve local agencies program designs if receiving CDBG funding;
- Pursue close communication among these agencies with housing programs;
- Strengthen partnerships and enhance coordination with Ashland Assisted Housing, Shelter of Hope, Salvation Army and Safe Harbor;
- Participate in conferences and training for housing and service providers; and
- Actively coordinate and cooperate with the local government, consultants and the public in the preparing and implementation of the five-year 2020-2024 Consolidated Plan and subsequent annual action plans.

### **Actions planned to enhance coordination between public and private housing and social service agencies**

The City of Ashland works closely with community organizations and City departments to identify the needs of public and private housing. Significant planning efforts for the 2020 - 2024 Consolidated Plan have been coordinated through the Department of Community & Economic Development.

### **Discussion:**

The 2020-2024 Consolidated Plan is the foundation setting the goals and objectives of the Community Development Block Grant. All projects and activities must fall under a specific goal and be considered CDBG eligible.

As the Coronavirus has changed our community in recent months, CDBG funding, community coordination, and personal responsibility will be crucial to keeping our families safe and overcoming the many economic challenges to come.

## Program Specific Requirements

### AP-90 Program Specific Requirements – 91.220(I)(1,2,4)

#### Introduction:

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

#### Community Development Block Grant Program (CDBG)

##### Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	0
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
<b>Total Program Income:</b>	<b>0</b>

#### Other CDBG Requirements

1. The amount of urgent need activities	1
2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.	70.00%

70% of CDBG funds will be used to benefit low-and moderate- income families for the consecutive Program Years of 2020, 2021, and 2022.